

## CITY OF WINSTON-SALEM

NORTH CAROLINA



MARSHALL C. KURFEES MAYOR





JAMES I. WALLER CHIEF OF POLICE



JOHN M. GOLD CITY MANAGER

# CITY OF WINSTON-SALEM

NORTH CAROLINA



March 1, 1959

JAMES I. WALLER, CHIEF

Honorable Marshall C. Kurfees, Mayor Winston-Salem, North Carolina

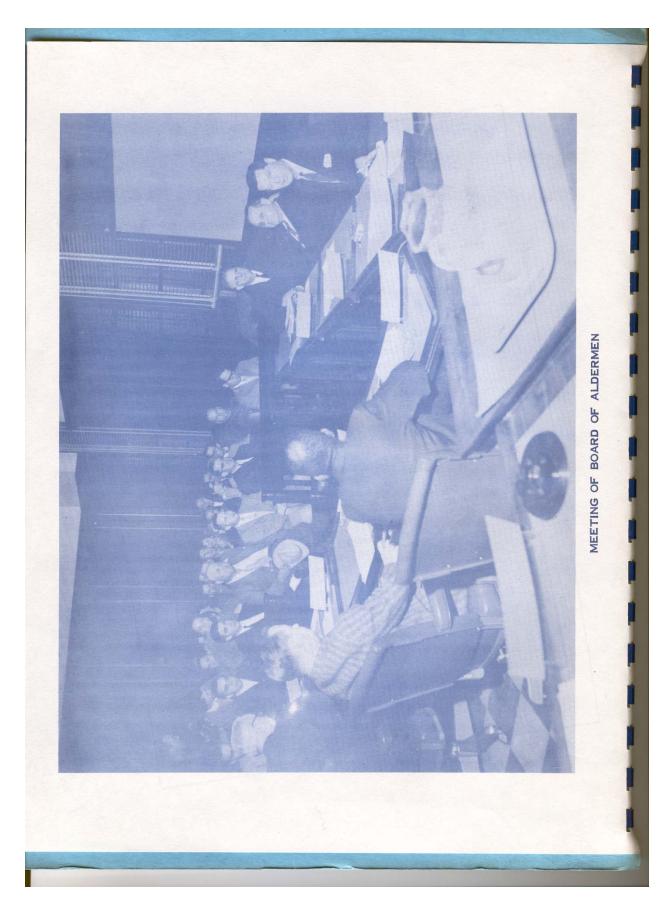
Dear Mayor Kurfees:

It is with a great deal of pleasure that I submit this report describing and detailing the operations of the Winston-Salem Police Department for the year of 1958. I believe you will find this material to be interesting and representative of our operations.

During the past year it was a real pleasure for all of us in the Winston-Salem Police Department to work with you, members of the Board of Aldermen and Mr. Gold. We look forward to a continuation of our fine relationships and it is our sincere desire to render a better public service to our citizens in 1959.

Sincerely,

James I. Waller Chief of Police





#### MAYOR

Marshall C. Kurfees

#### MEMBERS OF BOARD OF ALDERMEN

Charlie A. Church

Paul Pegram

George D. Lentz

Carl N. Chitty

Archie Elledge

William R. Crawford

Thomas L. Ogburn

Carroll Poplin

#### CITY MANAGER

John M. Gold

#### PUBLIC SAFETY COMMITTEE

Thomas L. Ogburn, Chairman

William R. Crawford Carroll Poplin



#### CHIEF'S MESSAGE

A Police Department is a service organization dedicated to the task of making its city a better and safer place in which to live. It is the front door of a community and must be the municipal administration's diplomatic corps.

Law Enforcement is dependent upon the cooperation of the individual citizen. Acting through his elected representatives the citizen patterns the organization, sets its standards, passes on its effectiveness and pays its cost. Largely by his political ethics, the citizen determines the ethics of the police. By his recognition of the principles of administration and management, he sets working conditions which attract the quality of personnel desired. Safety and order in the community is a partnership of a type which can exist only in a working democracy.

Our city is no exception to this rule. Winston-Salem has, and will always have, the quality of police service it collectively desires. It can be no better than that and it can be no worse.

We in the Police Department want to express our appreciation to citizens of our community for your support and cooperation in 1958. It is our sincere hope that our work in 1959 will continue to merit the approbation, confidence, assistance and support of all our people.

In 1958 the Police Department continued to be under-manned. Money was appropriated for additional personnel. However, the compensation which we could offer was not sufficient to fill existing vacant positions and at the same time maintain the high standards required for effectively affording protection to the lives and property of our citizens.

During 1958 we saw many major changes in our traffic patterns. The western half of the Interstate Expressway was opened in January, 1958, and carried an average in excess of 19,000 vehicles daily. In the middle of the year the Salem By-Pass was opened to the public and this facility has expedited the movement of traffic around Old Salem. Toward the end of the year the Peters Creek Parkway became a reality and made available a high speed connector between the southern and western sectors of the city. Other major street improvements were made in an effort to cope with the ever-increasing problem created by an all-time high in motor vehicle registration.

City officials and others are to be complimented for their aggressiveness and vision in seeking means to eliminate traffic congestion from our streets. In 1958 work was commenced on the Cherry-Marshall Streets project - a high speed facility which should be of great benefit to the northern sector of our city. Also, work on the eastern half of the Interstate Expressway was started and it is hoped this important artery will be completed in 1959. In addition, a great deal of work has gone into the early stages of the North-South Expressway - another high-speed artery designed to eliminate traffic congestion. While all of these - in the aggregated - do not constitute a panacea to our traffic problems, it can certainly be said that determined efforts are being made to cope with these problems.

In 1958 the number of offenses reported to the police in the seven major categories rose to 2252 as contrasted with 2146 offenses in 1957. This represents an increase of 106 offenses numerically and a percentage increase of 4.75. It is interesting to note that in 1958 a total of 307 aggravated assault cases were reported - an increase of 106 over the preceding year. The percentage increase locally compares favorably with the nation-wide increase - in cases reported to the police - which is in excess of 8%.

The Fire-Police Patrol - commenced on an experimental basis in September, 1957 - has been continued on a permanent basis. The city's plan for Fire-Police cooperation has provided the public with fire and police protection at a lower cost than does the conventional type of protection. As the year ended, plans were going forward to expand the Fire-Police Patrol in other areas of the city.

In 1958 personnel of the Police Department continued to be extremely concerned and interested in youth activities. For example, three officers of the Department act as Commissioners of the Northwest Midget Football League and others in the Department give of their time and efforts in Boys Club work. Others served in other capacities.

During 1958 the Winston-Salem Municipal Court was recognized by the National Safety Council for its high caliber of performance. This in itself is a signal honor for our city and community.









CAPT. C. E. STYERS

CAPT. W. R. BURKE

CAPT. J. M. TUCKER







LT. C. E. BOWMAN



LT. C. T. RICHARDSON





LT. H. J. LEDWELL LT. T. A. SURRATT LT. K. E. GWYN





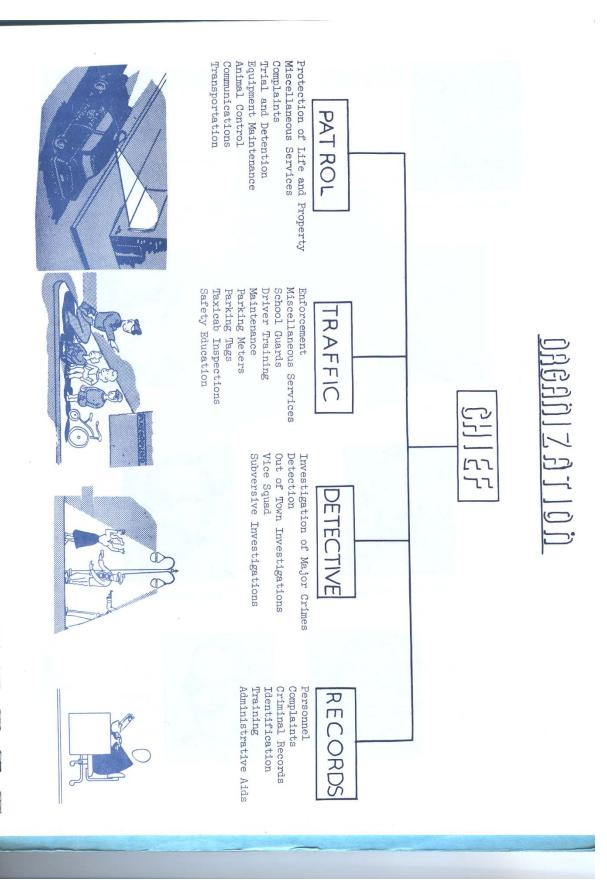
LT. J. R. BOWLES

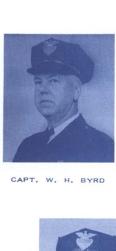


LT. H. C. CARTER



LT. L. F. SAVAGE









CAPT, C. E. STYERS



CAPT. C. T. RICHARDSON



LT, H. C. CARTER



SGT. RAY SHOAF



SGT. B. E. HOWARD



SGT. R. F. HOLCOMB

### RETIRED ON PENSION

W. H. BYRD

Captain Byrd was appointed on March 13, 1935. He served in the Patrol and Detective Divisions and was promoted to Sergeant on 3-1-46 and to Captain on 5-15-57. He retired on 3-24-58 after 23 years of service.

R. N. CARROLL

Lieutenant Carroll was appointed on November 28, 1923. He served in the Patrol and Detective Divisions and was promoted to Lieutenant on 10-1-35. He retired on June 1, 1958 after 35 years of service.

## **PROMOTIONS**

C. E. STYERS

Captain Styers was appointed on June 1, 1946. He served in the Patrol and Detective Division. He was promoted to Detective Sergeant on 7-15-53 and to Lieutenant on 6-1-57 and to Captain on April 15, 1958.

C. T. RICHARDSON

Lieutenant Richardson was appointed on 11-15-47. He served in the Patrol and Detective Division. He was promoted to Detective Sergeant on 7-15-54 and to Lieutenant on 5-9-58.

H. C. CARTER

Lieutenant Carter was appointed on January 1, 1937. He served in the Patrol and Detective Divisions and was promoted to Detective Sergeant on 1-1-44 and to Lieutenant on 8-6-58.

RAY SHOAF

Detective Sergeant Shoaf was appointed on 4-16-49. He served in the Patrol Division. He was promoted to Detective Sergeant on 5-10-58.

B. E. HOWARD

Detective Sergeant Howard was appointed on 10-15-46. He served in the Patrol and Traffic Divisions. He was promoted to Detective Sergeant on 5-10-58.

R. F. HOLCOMB

Detective Sergeant Holcomb was appointed on 9-21-45. He served in the Patrol Division. He was promoted to Detective Sergeant on 5-10-58.



## TROPER NOITERTEININGR

BUDGET	637	804	l Mil.	
(Thousands)			26 Thsd	. 1 Mil. 78 Thsd.
PERSONNEL	163	189	197	199
TRANSPORTATION:				
Autos	19	20	28	28
Trucks	3	3	4	4
Motorcycles	10	10	9	9
MAJOR CRIMES	1604	1406	2146	2251
ARREST	12394	13530	18302	17089
PROPERTY	84	111	149	147
RECOVERED (Thousands)				
ACCIDENTS	1864	2202	29.53	3187
INJURY	348	485	646	782
CILLED	3	17	12	11

#### PERSONAL SERVICE REQUIREMENTS:

(Beginning January 1, 1959)

#### Police Officers

AUTHORIZED STRENGTH	TITLE	SALARY SCHEDULE
lChief of Police  4Captains of Police  9Lieutenants of Police  20Detectives  1Police Equipment Office  10Patrolmen  6Policewomen  5Radio Operators  4Police Record Clerks  1Identification Technici  1Police Cadet	er	480 - 575 420 - 500 380 - 460 380 - 460 288 - 380 230 - 276 288 - 345 276 - 380 315 - 380
	CIVILIAN EMPLOYEES	
lExecutive Secretary 4Clerk Stenographers 1Parking Meter Maintenar 2Animal Control Officers 23School Guards 6Traffic Engineering Mai	ntenance Men	230 - 276 230 - 276 288 - 345 1.41 Per Hour 210 - 345

TOTAL---- 38

It should be pointed out that there can be no tangible police profit and loss statement similar to that found in private industry. When the citizen invests a portion of his tax dollar in the Winston-Salem Police Department, he is purchasing a variety of helpful services as well as continuous protection from the criminal element. Although he may never have an occasion to call upon the police for assistance, the citizen receives an intrinsic return on his investment in the Department. The police dividend, received by the citizens of Winston-Salem, is that form of freedom found in an orderly community in which normal and productive living may flourish without constant fear of criminal attack. Indeed, freedom is a highly intangible thing, difficult to evaluate in terms of dollars and cents. Like the military defends our way of life from foreign oppressors, the police service protects the citizen from those internal forces which would prey upon society from within. In both cases a commercial return for the tax dollar similar to that found in private enterprise defies both definition and measurement.





Although Americans can be liberal or even extravagant with their own money, they expect to get a dollar's worth of service for each tax dollar spent. The Winston-Salem Police Department realizes its obligation in this respect and feels that it has fulfilled its responsibility in spending wisely the funds allocated to it.

Police protection in the City of Winston-Salem cost each person less than 3 cents per day. This sum purchases a trained protective force far superior to the funds expended for its operation. Every budget item is carefully scrutinized to provide maximum service at the least possible cost.

ACTIVITY	AMOUNT	<u>%</u>
PATROL	\$444,233	41.2
TRAFFIC	244,825	22.7
DETECTIVE	143,592	13.3
PARKING METER FUND	102,940	9.6
RECORDS	37,992	3.5
ADMINISTRATION	30,581	2.9
COMMUNICATION	27,561	2.5
JAIL	26,066	2.4
EQUIPMENT	10,834	1.0
TRAINING	10,340	9
TOTALS	\$1,078,964	100.0

## **RECRUITS OF 1958**



R. W. PHIPPS



C. L. TUTTLE



A. CARTER



J. H. TEAL



L. N. IVISTER



B. W. EDWARDS



C. F. BIESECKER



T. E. RAY



R. R. MABE



R. E. PEDDYCORD



D. B. PARKER

#### CHANGES IN PERSONNEL

Present for duty December 31, 1957	196
Recruited during 1958	<u>45</u> *
Total to account for	241
Separations from the service:  (a) Voluntary resignations 36*  (b) Retirement on pension 2  (c) Resigned charges pending 1  (d) Dropped during probation 1  (e) Dismissed for cause 2	
Total Separations	42
Present for duty December 31, 1958	199

\* 23 of these were School Guards working part time. They are hired in September and work until the end of the school year in June.



INTERVIEWING AN APPLICANT



## CRIME TREND - W.-S.

BASED ON THE NUMBER OF MAJOR CRIMES

## 1957-1958 Percent Change

Decrease	1957 Level	Increase
	TOTAL	<del></del> 5%
	MURDER	24%
43%	NEGLIGENT MANSLAUGHTER	
	RAPE	57%
	ROBBERY	135%
	AGGRAYATED	53%
13% —	BURGLARY	
.08% —	LARCENY	
	AUTO THEFT	21%

## SERGEANTS OF POLICE



M. P. KETCHIE



G. L. WEAVER



H. E. KELLY



R. R. BOVENDER



T. J. REAVIS, JR.



G. C. WILSON



E. M. WHEELING



L. A. WOOD



J. R. HARRISON



W. ROLAND BURKE

## **DET. SERGEANTS OF POLICE**



S. C. CABLE



G. L. ADAMS



W. F. REID



H. R. ROMINGER



H. L. LORD



R. E. MARSHALL



J. H. LENTZ



J. R. WOOTEN



H. W. COX



C. H. PACE



W. C. BURTON



W. D. CARTER



O. CHILDRESS



J. R. TURNER



E. I. WEATHERMAN R. F. HOLCOMB

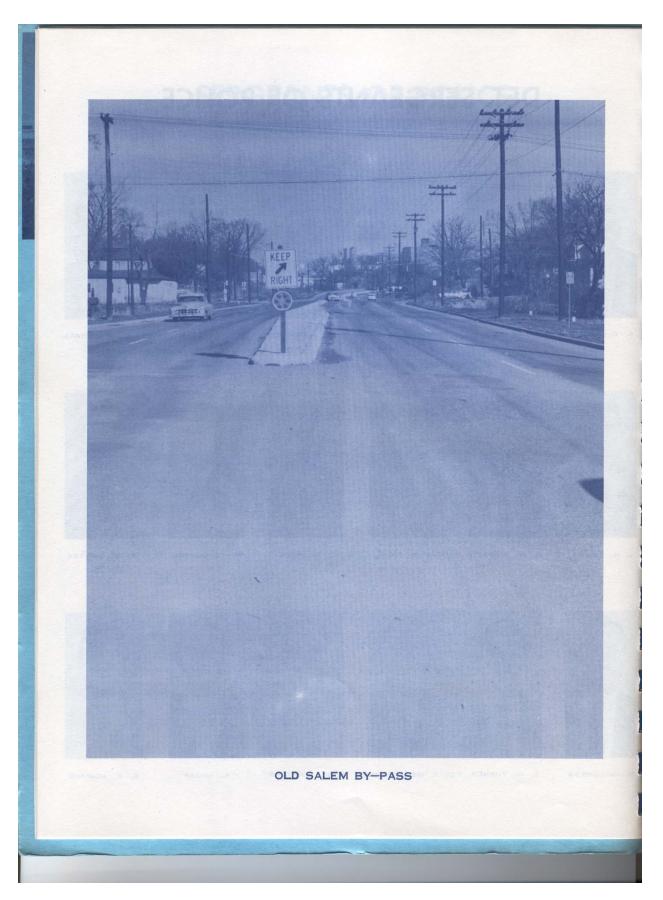




R. SHOAF



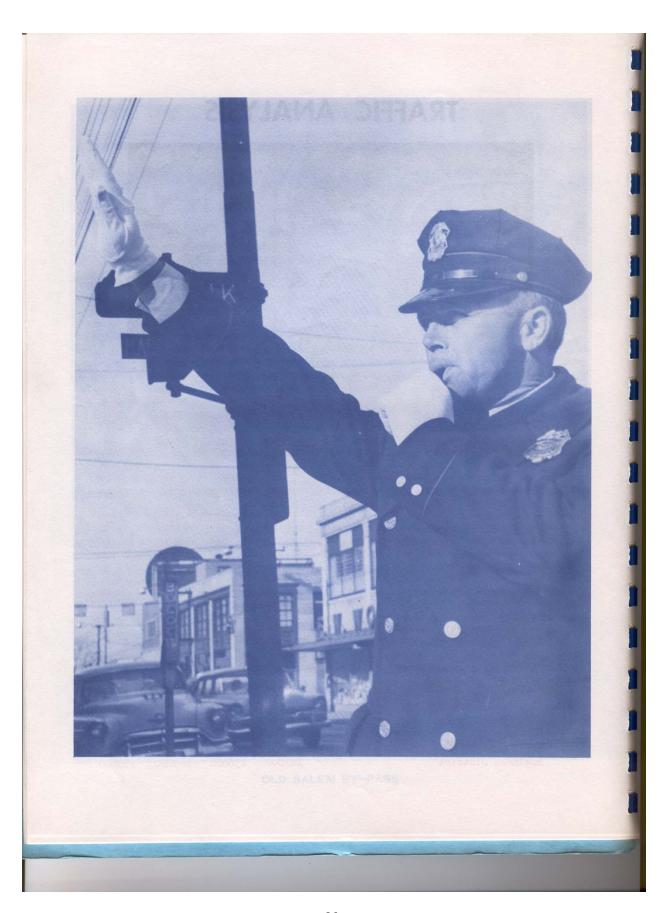
B. E. HOWARD



## TRAFFIC ANALYSIS



	1955	1956	1957	1958
Accidents	2699	2901	2953	3187
Injuries	451	649	646	782
Fatalities	7	7	12	11
Moving Violations	4553	5778	7063	6363
Parking Violations	37263	39072	42899	45356
Signs Installed	1152	1819	1875	1146
Signals Installed:				
<ul> <li>a. Stop and Go</li> <li>b. Blinkers</li> <li>c. Don't Walk</li> <li>d. Control Boxes (Replaced &amp; Rewired)</li> <li>e. Electrical wire used (Feet)</li> </ul>	12 2 14 47 34000	7 1 16 7 18925	18 2 12 46 21901	12 3 12 13 16320
Traffic Markings:				
a. Gallons of Paint b. Reflector Beads (Pounds)	570 10	1661 20	2174	1836 50
Volume Flow:				
7:00 a.m 7:00 p.m. Business District	121000	138000	145000	150000





- 1. Policemen shall be habitually courteous; they shall recognize their responsibilities as public servants and shall be particularly attentive to citizens seeking assistance or information or who desire to register complaints or give evidence.
- 2. They shall accept their responsibility to the public by being punctual in their engagements and expeditious in the performance of their duties.
- 3. They shall regard their office as a public trust and in the discharge of their duties be constantly mindful of their primary obligation to serve the public, efficiently and effectively.
- 4. They shall administer the law in a just, impartial and reasonable manner; and shall not accord to some more reasonable treatment than to others. They shall recognize the limitations of their authority and at no time use the power of their office for their own personal advantage.
- 5. They shall be true to their obligation as custodians of public property and shall bear in mind that the misuse and waste of public property is equally as reprehensible as the misuse or waste of money from the public treasury.
- 6. They shall not limit their effectiveness in the administration of their office by accepting gratuities or favors from citizens or corporations with whom they may have official dealings.
- 7. They shall cooperate fully with all other public officials to the end that the safety and general welfare of the public will be assured. They shall not permit jealousies or personal differences to influence their cooperation with other agencies.
- 8. They shall add to their effectiveness by diligent study and sincere attention to self-improvement. They shall welcome an opportunity to disseminate practical and useful information relating to matters of the public's safety and welfare.
- 9. They shall so conduct their public and private life that the public will regard them as examples of stability, fidelity and morality.
- 10. They shall bear faithful allegiance to their government, and be loyal to their profession. They shall accept as a sacred obligation their responsibility as citizens to support the Constitution of the United States; and as public officials they shall consider the privilege of defending the principles of liberty as defined in our Constitution and laws, the greatest honor that may be bestowed upon any man.



## **INCIDENTS** CRIME: INVESTIGATION **PREPARATION**



GAMBLING HOUSE



SAFE BURGLARY



TRAFFIC ACCIDENT



SEIZURE OF DRUGS AND GAMBLING EQUIPMENT



SEARCHING







19

## NUMBER OF MAJOR OFFENSES

#### MURDER

Murder and nonnegligent manslaughter includes all wilful felonious homicides as distinguished from deaths caused by negligence. Does not include attempts to kill, assaults to kill, suicides, accidental deaths, or justifiable homicides. Justifiable homicides excluded from this classification are limited to the following types of cases: (a) The killing of a holdup man by a private citizen. (b) The killing of a felon by a peace officer in line of duty.

#### MANSLAUGHTER

Manslaughter by negligence includes any death which the police investigation establishes was primarily attributable to gross negligence on the part of some individual other than the victim.

#### RAPE

Includes forcible rape, statutory rape (no force used - victim under age of consent), assault to rape, and attempted rape.

#### ROBBERY

Includes stealing or taking anything of value from the person by force or violence or by putting in fear, such as strong-arm robbery, stickups robbery armed. Includes assault to rob and attempt to rob.

#### AGGRAVATED ASSAULT

Includes assault with intent to kill; assault by shooting, cutting, stabbing, maiming, poisoning, scalding, or by the use of acids. Does not include simple assault, assault and battery, fighting, etc.

#### BURGLARY

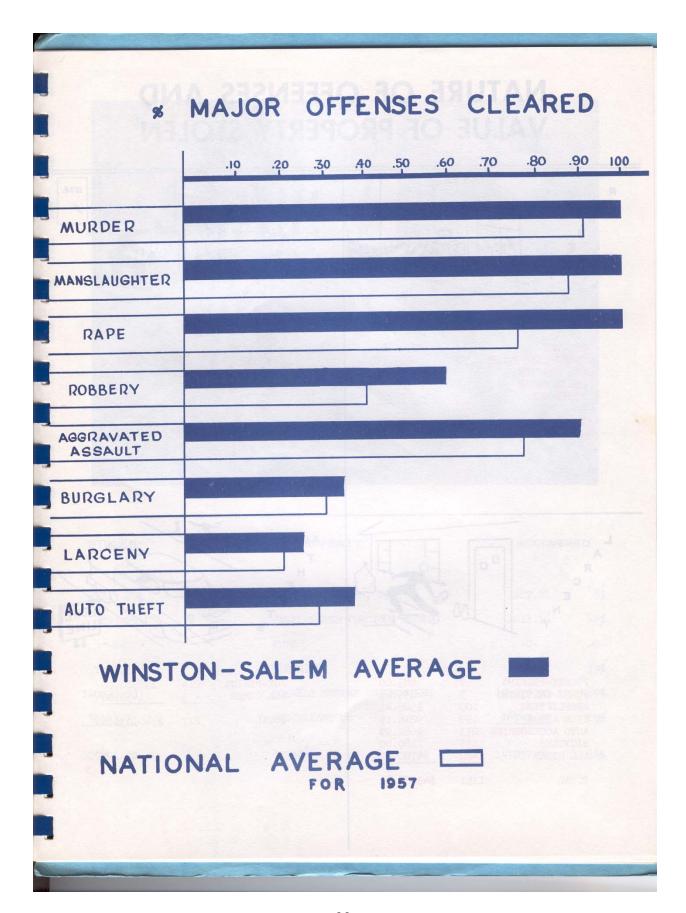
Includes burglary, housebreaking, safecracking, or any unlawful entry to commit a felony or a theft, even though no force was used to gain entrance. Includes attempts. Burglary followed by larceny is included in this classification and not counted again as larceny.

Theft (except auto theft). (a) Fifty dollars and over in value; (b) under \$50 in value - includes in one of the above sub-classifications, depending upon the value of the property stolen, thefts of bicycles, automobile accessories, shoplifting, pocket picking, or any stealing of property or article of value which is not taken by force and violence or by fraud. Does not include embezzlement, "con" games, forgery, worthless checks, etc.

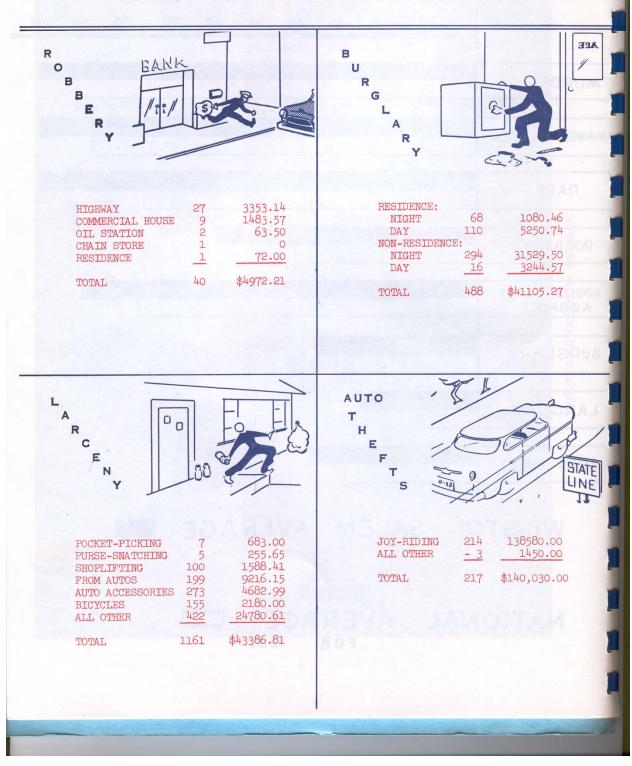
#### AUTO THEFT

Includes all cases where a motor vehicle is stolen or driven away and abandoned, including the so-called joy-riding thefts. Does not include taking for temporary use when actually returned by the taker, or unauthorized use by those having lawful access to the vehicle.



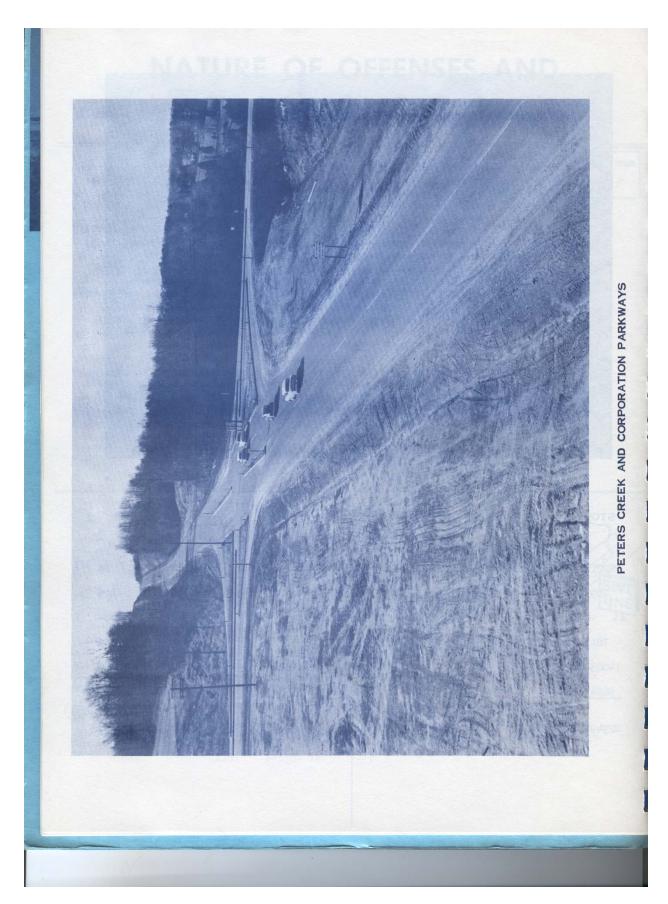


# NATURE OF OFFENSES AND VALUE OF PROPERTY STOLEN





STOLEN	PROPERTY	RECOVER	ED
22213.20	CURRENCY, NOTES, ETC.	1687.32	8%
2893.05	JEWELRY AND PRECIOUS METALS	1211.16	42%
-0-	FURS	-0-	-0-
7811.31	CLOTHING	1524.21	19%
140030.00	LOCALLY STOLEN AUTOMOBILES	126070.00	89%
56543.73	MISCELLANEOUS	16740.27	29%
229491.29	TOTALS	147237.91	64%



## TRAFFIC MAINTENANCE MUN

#### WINSTON-SALEM, N. C. POLICE DEPARTMENT

Summary of Police Activities 1958

TOTAL COMPLAINTS INVESTIGATED:	Uniform Division	15947
	Detective Division	3741
TOTAL FINGERPRINTS ON FILE		102000
PARKING CITATIONS ISSUED		45356
PERSONS ARRESTED		9577
FEMALES ARRESTED		1202
MALES ARRESTED		8375
MEALS SERVED IN JAIL		31470
TRAFFIC ACCIDENTS INVESTIGATED		3187
PERSONS INJURED - TRAFFIC ACCI	DENTS	782
PERSONS KILLED - TRAFFIC ACCID	DENTS	11
MONETARY LOSS - TRAFFIC ACCIDEN	NTS	617000
JUVENILES ARRESTED BY POLICE		241
INVESTIGATIONS - CRIMES AGAINS	T PROPERTY	1905
CRIMES AGAINS	T PERSONS	346
AUTOMOBILES STOLEN		217
AUTOMOBILES RECOVERED		200
BICYCLES STOLEN		155
VALUE OF PROPERTY STOLEN		\$222491
VALUE OF PROPERTY RECOVERED		\$147238

METER MAINTENANCE

## TRAFFIC MAINTENANCE



SIGNALS



SIGNS & MARKINGS



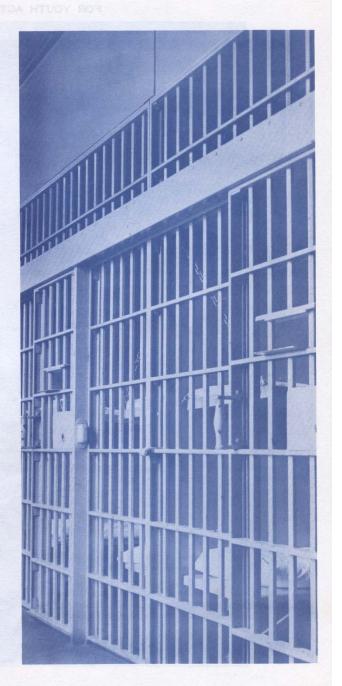
METER MAINTENANCE

# Number of Persons Arrested

## Sex and Age

#### (OTHER THAN TRAFFIC VIOLATIONS)

Age	Male	Female
Under 15	166	18
15	52	5
16	120	8
17	90	26
18	138	37
19	140	36
20	136	23
21	215	25
22	207	37
23	224	54
24	179	29
25-29	1234	218
30-34	1434	192
35-39	1227	168
40-44	877	129
45-49	693	88
50 & Over	1243	109
TOTALS	8375	1202



POP WARNER CONFERENCE DISTRICUISHED ACHIEVEMENT AWARD PRESENTED BY DAVE RICKARD, OFF. CHIEF BOYS OF IN



### PERSONS ARRESTED UNDER 18 YEARS OF AGE PERCENT OF TOTAL ARRESTS CRIMES AGAINST PROPERTY CALENDAR YEAR 1958 OFFENSES TOTAL ARRESTS, ALL AGES 25% ROBBERY 36 46% BURGLARY 158 40% LARCENY 429 51% AUTO THEFT 71 3% EMBEZZLEMENT 312 AND FRAUD 9% RECEIVING 11 STOLEN PROPERTY 7% FORGERY AND 42 COUNTERFEITING



Police service is an art dedicated to the safety and protection of mankind. It is a calling devoted to service to the public. In this obligatory undertaking, enforcement officers are constantly involved in problems of ethical import. As public servants policemen are bound to serve the public impartially and efficiently and their service must be extended to all peoples regardless of their social status. A basic responsibility of American government is to assure the people that their police service will be of a professional quality.

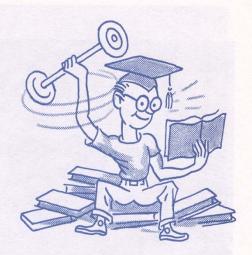
Versatility is necessary to success in police service. More professional techniques are involved in modern police service than in any other field of endeavor. Policemen are challenged at every turn to render skilled services to the public. In a routine day a policeman may have to render first aid to an injured motorist, deliver a safety address, trail and apprehend a dangerous criminal, assist in the prosecution of a criminal case, or convince a runaway boy of the error of his ways. These and many more are services that the public confidently expect of policemen. Ideally, policemen should have some of the knowledges of the lawyer, doctor, and the engineer; they must possess the endurance of an athlete, have the insight of the sociologist, and the compassion and understanding of a minister. In short they must present resolute and dynamic personalities particularly characterized by magnanimity.



PHYSICAL TRAINING

Society must require and make provision for a professionally trained police personnel who are fit not only in body, but particularly in character, education and ideals of service.

Your department is constantly striving to provide for the new and veteran officer ample opportunity for training. It is our sincere desire that during this year we will be able to start the construction of a training center. This center so designed and managed that our citizenry may point with pride with the end results. A well trained officer who is able to adapt himself to any situation and whose point of view has been so humanized by his education that he will be a good person in any job or calling.



On January 1, 1959 a group of ten men reported to the Police Academy for recruit training. Two of these men were firemen, three deputy sheriffs and five police officers.



From bottom left to right:

J. W. Jones R. R. Bovender P. Crim R. Davis

R. G. Archer

R. F. Shuping

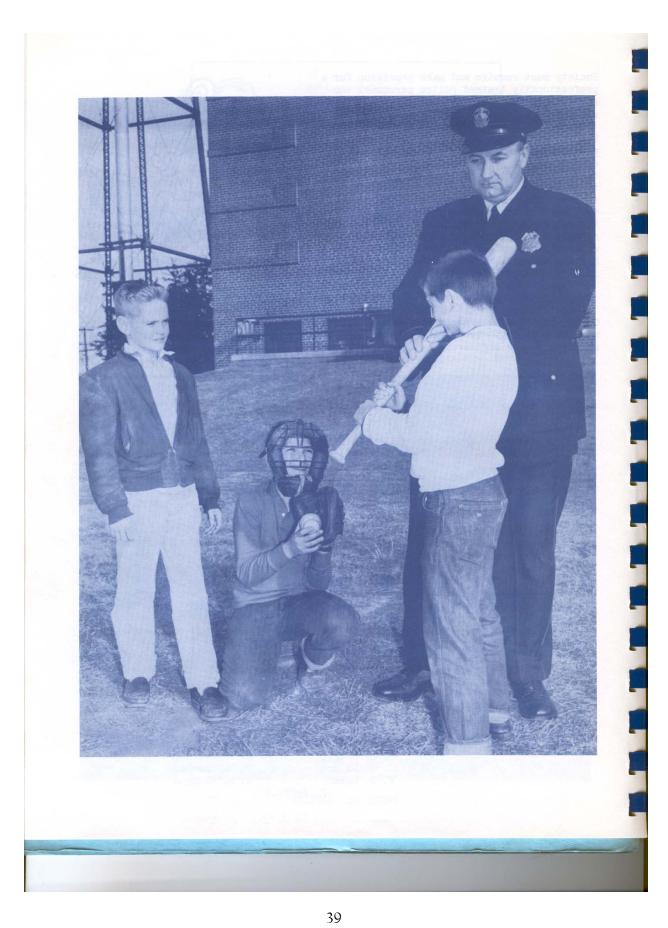
G. R. Dillon

R. E. Marshall

E. G. Baker

O. B. Chappel

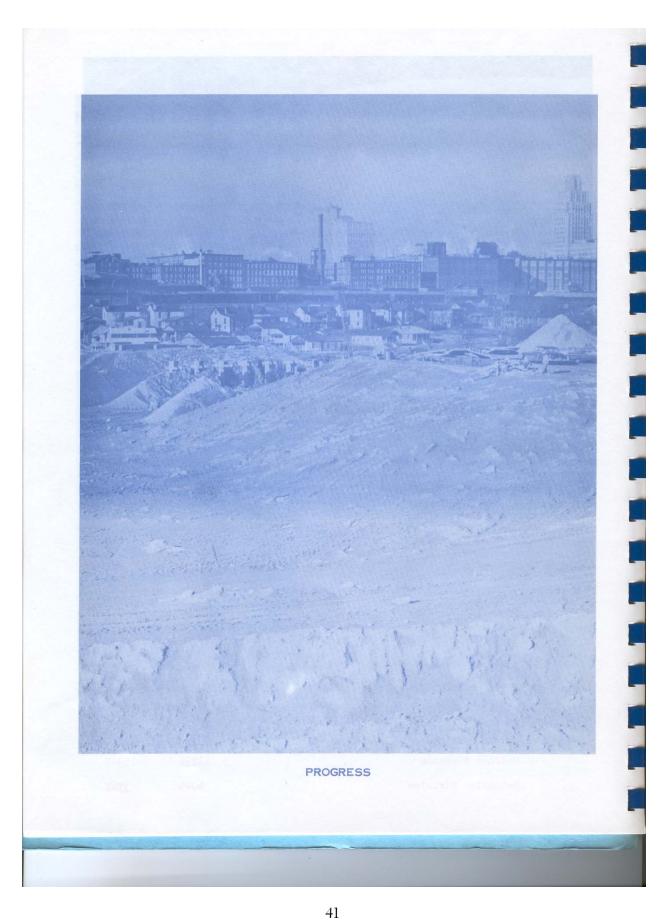
J. Jeffries

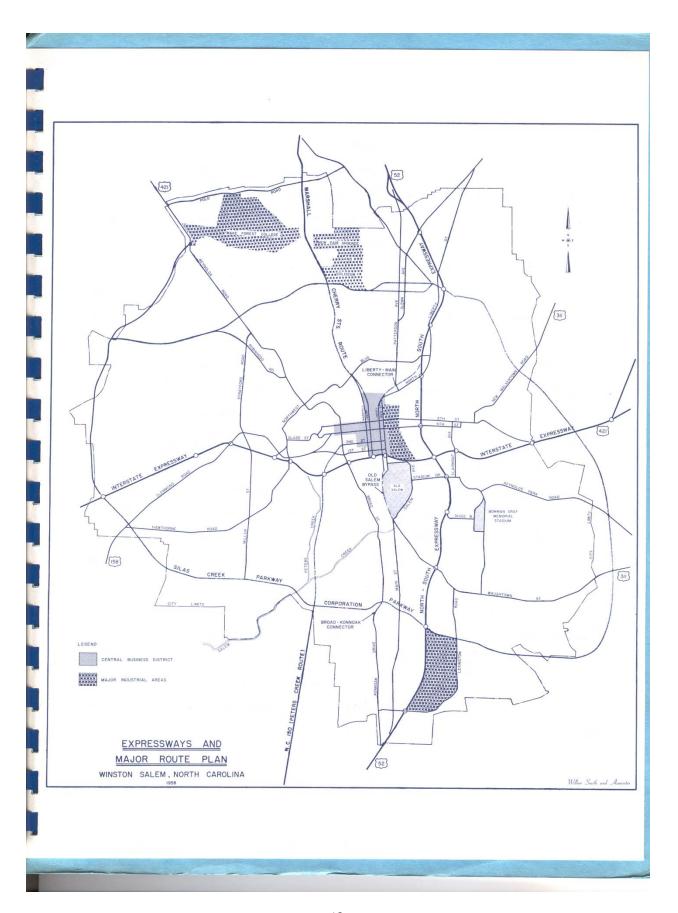




#### MISCELLANEOUS SERVICES AND INCIDENTS

	1957	1958
Persons Assisted	2544	3083
Doors Found Open	380	283
Persons Missing	210	142
Persons Missing, Found	155	128
Fires Answered	591	711
Lamp Outages	2895	2687
Non-Criminal Complaints Investigated	2289	2230
Arrests For Other Jurisdictions	79	146
Buildings Checked For Permits	535	420
Suicide Cases Investigated	12	15
Sudden Deaths Investigated	45	34
Calls And Complaints:		
Uniform Division	14731	15947
Detective Division	4049	3741





#### FACTS IN BRIEF

#### POLICE SERVICE WINSTON-SALEM, NORTH CAROLINA

U. S. Per Capita Cost of Crime, 1956	\$ 119.00
W. S. Per Capita Cost for Police Service 1958	8.97
Daily Cost Per Capita for Police Service, W.S	.03
Area of W. S. in Square Miles	30.9
Miles of Streets in W. S	384
Number of business blocks requiring foot Patrol	66
Blocks of Alleys requiring Foot Patrol	21
City Population (Estimate)	120,200
City Budget	13,020,236
Police Budget	1,078,964
Police Budget is what percent of total City Budget	8%
Police Salaries	851,893
Other Police Operations	227,071
Property recovered by Police	147,278
Total number Police Officers	172
School Guards	23
Number Civilian Employees	15
Average Number Police Officers Per Thousand in W. S	1.7
National Average for Cities (Population 100,000 to 250,000)	1.9
Percent of Police Assigned to:	
Patrol	47%
Traffic	37%
Detective	11%

